The East Hartford Charter Revision Commission was appointed by the Town Council at the June 15, 2021 regular council meeting and held its organizational meeting July 27, 2021. The Commission consists of 9 members, 5 members affiliated with the majority party (Democratic), and 4 members affiliated with the minority party (Republican).

Although membership was divided by political party as required by statute, it should be noted that the commission as a whole engaged in a bipartisan discussion of the issues before it. The membership is as follows:

Donald J. Bell, Jr., Chair
1323 Burnside Avenue

Angel Santiago, Secretary
700 Forbes Street

Marcia Leclerc
673 Burnham Street

Tom Rup
24 Sunset Ridge Drive

Travis Simpson
119 Naubuc Avenue

Richard Bates

Deborah Arrieta
6 Sunset Ridge Drive

Shelby Brown
2 Sunset Ridge Drive

Eric Thompson
9 Warren Drive

The Council Resolution (see Attachment B) charged the Commission with considering three specific items:
1. Whether the Town Should Have a Professional Person in Charge of Overseeing All Town Government Operations.

2. Whether the Town Charter Should Continue to List All Town Departments or Provide Some Flexibility to Consolidate or Transfer Functions of Town Departments Without a Charter Revision.

3. Whether the Town Directors Should Serve at the Pleasure of The Mayor or Have Some Job Security Protections.

The resolution also charged the Commission with reviewing the East Hartford Town Charter and making recommendations for any amendments to such Charter.

Originally, the Council required the Commission to make its recommendations in accordance with state law by January 30, 2022. An extension to April 30, 2022 was provided January 18, 2022. The aim is to place the recommendations on the ballot at the time of the November 2022 election.

At the first meeting of the Charter Revision Commission, commissioners and members of the public were provided with the first opportunity to suggest topics for Commission review. In subsequent meetings, the Commission expanded to include each of the following items for discussion at one point during the process:

- Whether the Town Should Have a Professional Person in Charge of Overseeing All Town Government Operations;
- Whether the Town Charter Should Continue to List All Town Departments or Provide Some Flexibility to Consolidate or Transfer Functions of Town Departments Without a Charter Revision;
- Whether the Town Directors Should Serve at the Pleasure of The Mayor or Have Some Job Security Protections;
- Removal of Budget by Referendum;
- Term of Office for all Elected Positions;
- Term of Office for Mayor and/or Town Council– 2 or 4 Years;
- Simplifying Town Elections by Realigning Terms of Office or Removing Selectmen and Constables;
- Staggering Terms for The Town Council;
- Personnel Appeals Board: Clarify Powers;
- Review of Compensation for Stipend Positions;
- Countersigning of Checks;
- Adding the Information Technology Department to the Charter;
- Clarifying Line of Succession in the Event of Mayoral Vacancy;
- Advisory Opinions From the Office of Corporation Counsel;
- Updating Charter Language to Include Gender Neutral Language; and
- Bond Referendum Threshold
In the early meetings in August and September, the Commission agreed to focus its attention on the first question, which involved whether having a “professional person” in charge of overseeing all town government operations required a change in the form of government. The Commission agreed that many of the other initial items on the list to be reviewed would be more easily settled once this first question was addressed.

As a result, the Commission sought background information on various forms of government, including research and Connecticut municipal charters from the Connecticut Conference of Municipalities and the National League of Cities. In addition, in September and October the Commission held two workshop sessions that explored this question in further detail. One session included researchers that studied form of government. The other session included speakers that executed the day-to-day functions of a strong mayor, town manager, and chief administrative officer. In addition, the Commission was supported by the Council clerk and the Office of Corporation Counsel (Corporation Counsel).

The information collected and public comments throughout the process were made available on the East Hartford town website, where the public could review the information and minutes, and submit a comment to the commission clerk. All meetings were public as required by law, and most of the 17 workshops and 9 public hearings conducted were broadcast live on television and posted online by East Hartford Public Television.

The Commission engaged in a thoughtful and bipartisan process to carefully consider each of the items above. Public feedback during public hearings and workshops led to discussions that determined whether to table an item under consideration or draft a recommendation. For more information on the meeting process and workshop and public hearing dates, please refer to the meeting minutes.

**Discussion Items**

*Whether the Town Should Have a Professional Person in Charge of Overseeing All Town Government Operations*

The bulk of the Commission’s time during Fall 2021 was placed in determining the answer to this question. A key consideration was an examination of what does not work well currently. As mentioned above, the Commission utilized research from the Connecticut Conference of Municipalities, National League of Cities, scholars, and practitioners to best understand what it would mean to make changes to the form of government. The Commission addressed this question in three stages—research, debate, and decision making.

Through this process, the Commission examined the values of the community, and what would be most efficient for the functions of town government given the current structure of government, size of East Hartford, and complexity of the needs of the community. The Commission sought best practices and presented itself and the community with three options to debate and decide on.
The first option was the keep the strong mayor form of government unchanged. The second option was the move to a town manager form of government. The third option was to maintain a strong mayor form of government but provide for an individual to assist the Mayor in overseeing daily operations.

The option to keep the form of government unchanged was supported by some in the community due to the potential cost of shifting to another method. This option was rejected by the Commission due in large part to the testimony of scholars and practitioners during the fall workshops. In reviewing the options, the Commission explored whether East Hartford municipal government could function better with additional executive assistance. It was determined that an additional layer of support would be beneficial, provided the position focused on operational management rooted in professional skills, experience, and background.

The option to move to a town manager form of government fostered robust debate and examination. This was the most closely contested item during the charter revision process. The benefit of moving to a town manager, as members of the Commission saw, was that a town manager could remove many political connections and allow for the chief executive officer for East Hartford to be a credentialed professional and provide continuity between administrations. There was agreement that the complexity of East Hartford, and increasing trend toward more complex and diverse challenges in municipal government, required a trained and knowledgeable individual coordinating day-to-day operations. However, the prevailing consensus, on a 5–4 vote, was that there was enormous value in having the residents of East Hartford elect the chief executive officer, and that the creation of a town manager would leave a mayor too weakened to effectively provide oversight of daily functions.

As a result, the option to move toward a town manager was turned down after much consideration in favor of a middle ground, option three. The Commission agreed that one of the most important values expressed by members of the community was to have a chief executive (strong mayor) that was directly accountable to the 51,000 residents of East Hartford. In providing for a qualified individual to effectively assist the Mayor as a chief administrative officer that coordinates with departments and serves as a thought partner to the Mayor, an added layer of support would allow for the Mayor to establish an executable vision in each department and ensure that complex tasks have an adequate level of experience and staffing.

The Commission unanimously agreed that the chief administrative officer should not be a political position, and that the position should be rooted in education, qualifications, and professional experience. The Commission also explored what the potential cost of the position would be, and if the town could afford an additional position. Extensive conversation toward the end of the charter revision process was focused on the exact language of the recommendation, and whether the position should be required—akin to the creation of a director—or optional, leaving it to the mayor’s discretion to hire a CAO or not. This was a closely contested question, resolved by further research via the Connecticut Conference of Municipalities, which provided responses to a survey of similarly situated municipalities that had a position which mirrored what the Commission envisioned. In a close vote, the Commission decided 5-4 to create a Chief Administrative Officer using “shall” instead of “may”.
In the preliminary vote to draft a recommendation that would keep the strong mayor form of government with the establishment of a “Chief Administrative Officer” the Commission voted in the affirmative, 9/0. (December 7, 2021). In the final vote, the Commission voted in the affirmative, 5/4 (April 21, 2022).

**Whether the Town Charter Should Continue to List All Town Departments or Provide Some Flexibility to Consolidate or Transfer Functions of Town Departments Without a Charter Revision**

Once the question on the form of government was answered, a number of other items were fairly quickly decided upon because they were previously addressed by prior speakers and/or research. There was unanimous agreement by both the Commission and members of the public at public hearings that the Mayor and Council should have the ability to consolidate or transfer functions of town departments to ensure efficiency and be responsive to the changing needs of the community. The important question here was if it was necessary to create a less complex process to achieve a realignment or merger of departments if the Mayor and Council agreed that in the interest of more efficient governance, change was necessary.

In the preliminary vote to draft a recommendation that would provide flexibility to the Mayor and Council to consolidate or transfer functions of town departments without the need for a charter revision, the Commission voted in the affirmative, 9/0. In the final vote, the Commission voted in the affirmative, 9/0. (April 21, 2022).

**Whether the Town Directors Should Serve at the Pleasure of The Mayor or Have Some Job Security Protections**

A fair amount of time was given to this question during fall 2021. Currently, town directors serve at the pleasure of the mayor. There was concern over lack of job security for directors, and the Commission discussed the implication on recruiting and retaining highly talented employees. There was unanimous agreement that there should be protections for directors to promote continuity and remove the potential for political decision making negatively impacting town government functions. There were questions over what specific protections were needed, and whether contracts for employment could achieve more security, but the Commission was moving toward consensus. The November 2021 election, however, brought a change in administration, and the Town Council during the fall concluded a town director compensation study which it used to ratify a town director compensation schedule which included severance protections for directors.

This resolution (Attachment C) requires annual review by the Council during the budget, and upon approval of the Fiscal Year 2022 budget, the Council effectively codified the review and approval of these protections annually. As a result, the Commission agreed that the question had been addressed by the Council.

The Commission voted to table discussion of this item on March 7, 2022, 9/0.
Removal of Budget by Referendum

After public comment and brief discussion, the Commission agreed that removal of budget by referendum would unnecessarily undo the work of the 2004 Charter Revision Commission, and most importantly, remove a layer of process for residents that seek to ensure that the budget is reflective of the wishes of the community.

The Commission voted to table discussion of this item on December 7, 2021, 9/0.

Term of Office for Mayor and Council – 2 or 4 Years

Term of office for Mayor and Council was discussed in the context of simplifying town elections and staggering terms. This turned out to be one of the most closely contested items of the issues the Commission discussed. The Commission quickly agreed that the Council should continue to have a two-year term of office. The question then centered around whether the Mayor should continue at two years or be moved to four-year terms. The Commission debated whether the day-to-day operations of town government, as overseen by the Mayor, would be best served with a four-year term that insulates the Mayor from political campaigning on a biannual basis and allows for directors and the Mayor’s office to have additional stability.

The Commission was evenly split on the subject. In a compromise, the Commission agreed to send the preliminary recommendation to amend the Charter to allow for a four-year term of office to Corporation Counsel for draft report language, with the option to reconsider pending further public hearings on the working draft of this report. The Commission held a public hearing specifically on this topic and posted a community survey to solicit resident feedback. In April discussions, the prevailing belief became that allowing a mayor to serve a four-year term, especially while the Council continues with a two-year term, could cause an untenable decline in voter participation and make the Mayor less accountable to the public.

In the preliminary vote to draft a recommendation that would establish a four-year term of office for mayor, the Commission voted in the affirmative, 7/1, on March 10, 2022. This enabled the Commission to engage Corporation Counsel on draft report language. In a final vote to recommend keeping term of office to two years for all offices, the Commission voted 7/2. (April 21, 2022).

Simplifying Town Elections by Realigning Terms of Office or Removing Selectmen and Constables

The Commission, in exploring how to potentially simplify town elections to spur additional engagement, briefly considered whether realigning terms of office and/or removing Selectmen and Constables would be effective. It was determined, with significant input from the public, that changes to the ballot in this regard was not in the interest of the community.

The Commission voted to table discussion of this item on March 3, 2022, 9/0.
Staggering Terms for The Town Council

The Commission discussed this topic and received some community input, and determined that staggering terms for the Council would not be effective in serving the interest of the community with a council of nine members.

The Commission voted to table discussion of this item on December 7, 2021, 9/0.

Personnel Appeals Board: Clarify Powers

The Commission spent substantial time examining this issue. In multiple meetings, the Commission discussed whether to recommend reforms to the Personnel Appeals Board or to eliminate it altogether, provided no collectively bargained rights were impacted. The Commission reviewed the Personnel Rules and Merit System and whether there were other avenues for town employees to seek adjudication for their grievances that would save time and money. Corporation Counsel also provided information to assist the Commission. The Commission held a public hearing specifically on this topic, and posted a community survey to solicit resident feedback.

In the preliminary vote to draft a recommendation that would eliminate Personnel Appeals Board, the Commission voted in the affirmative, 7/1 on March 10, 2022. In the final vote, the Commission voted to recommend elimination of the Personnel Appeals Board, 8/1. (April 21, 2022).

Review of Compensation for Stipend Positions

The Commission began to discuss this topic, and the three members of the Commission that are currently members of the Town Council recused themselves. Upon advice of Corporation Counsel, the Commission learned that it did not have the authority to recommend non-home rule ordinance changes.

The Commission voted to table discussion of this item on March 10, 2022, 8/0.

Treasurer Countersigning of Checks

Section 5.3 of the Charter requires the Town Treasurer to countersign all checks. Due to a resident request for the Commission to review whether this was still necessary given the work of the Finance Department, the Commission asked Corporation Counsel of the legal implications of changing this requirement. The advice was to forgo amending the section.

The Commission voted to table discussion of this item on April 21, 2022, 9/0.

Adding the Department of Information Technology to the Charter

Near the end of the process, as the Commission began reviewing actual charter language recommendations, it was brought to the attention of the commissioners that the Department of
Information Technology (IT) does not technically exist because it has not been amended into the Charter. The addition of IT reconciles the existence and need of the department with the listing of operational departments in the Charter.

In the vote to draft a recommendation that would add the Department of Information Technology to the Charter, the Commission voted in the affirmative, 9/0. (April 21, 2022).

**Clarifying Line of Succession in the Event of Mayoral Vacancy**

In the March 22, 2022 public hearing, the Commission received a recommendation from the Council Chair that it review and clarify the line of succession in the instance of a mayoral vacancy. The Commission, with input from Corporation Counsel, developed language that would clarify the line of succession by doing the following:

1) If there is a vacancy in the Office of Mayor, the Council Chair will assume the office. If the Council Chair is unable to assume the office, the Council Vice Chair will assume the office.
2) If the Council Vice Chair is unable to assume the office, the Town Council will elect a member of its body to assume the office for the remainder of the unexpired term of office.

The Commission, at its April 7, 2022 workshop, discussed whether this language was sufficient, and how far down the line the Charter needed to follow. At the April 21, 2022 meeting, the Commission agreed that the definition of “unable to assume” would be left to the discretion of the individual upon which the duty fell.

In the vote to draft a recommendation that would clarify the line of succession in the instance of a vacancy in the Office of the Mayor, the Commission voted in the affirmative, 7/1, with the Chair abstaining, at the April 21, 2022 meeting.

**Advisory Opinions from the Office of Corporation Counsel**

The Office of Corporation Counsel, as the Commission reviewed technical changes, that is, specific language to promote clarity in legal interpretation, offered that the Commission should consider whether to clarify that the Office of Corporation Counsel has the authority to provide an advisory legal opinion to an East Hartford board or commission. The Commission discussed the topic, asking whether this power was needed or needed to be clarified. The Commission declined to pursue the matter further.

The Commission voted to table discussion of this item on April 21, 2022, 9/0.

**Updating Charter Language to Include Gender Neutral Language**

The Commission identified instances with gendered language and agreed to fully replace those references with gender neutral language.
In the vote to draft a recommendation that would replace all gendered language with gender neutral language, the Commission voted in the affirmative, 9/0 at the April 21, 2022 meeting.

**Ballot Question Threshold**

The Commission, at its March 22, 2022 workshop, discussed whether it should examine changing the ballot question threshold requirement found in Section 8.5 of the Charter, which provides that a ballot question shall fail unless the total number of votes cast on a question is at least twenty percent of the electors eligible to vote at the preceding regular election. At the April 7, 2022 workshop, the Commission discussed the implications of removing the 20% threshold.

Discussion occurred regarding removing the threshold altogether as a method to ensure that the majority of voters casting a ballot on a question would be heard. Discussion also focused on whether the threshold was valuable especially when deciding on an issue as important as debt. It was also noted by assistant corporation counsel at the workshop that the ballot question threshold was unusual in Connecticut. The argument to remove the threshold altogether prevailed.

In the vote to draft a recommendation that would remove the ballot question threshold, the Commission voted in the affirmative, 9/0 on April 21, 2022.

The East Hartford Charter Revision Commission is grateful to the residents that attended and participated in our workshops and public hearings. The Commission also acknowledges and thanks the past and present elected officials and current town staff that provided assistance. The Commission is especially appreciative of the support provided by Council clerks Angela Attenello and Jason Marshall, as well as the advice and counsel of Rich Gentile of the Office of Corporation Counsel.

Attachments:

Proposed Amendments Comparison  
June 15, 2021 Town Council Organizing Resolution  
December 14, 2021 Director Compensation Town Council Resolution  
East Hartford Charter Revision Proposed Amendments
## Proposed Revisions to East Hartford Charter

<table>
<thead>
<tr>
<th>Current Language</th>
<th>Proposed Change</th>
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<tr>
<td><strong>Chapter III. The Town Council, Sec. 3.2</strong>&lt;br&gt;Presiding Officer and Clerk (subsection b).&lt;br&gt;&lt;br&gt;(b) The Chairperson shall also be the Deputy Mayor and shall exercise the powers and duties of the Office of Mayor in the event of the absence, death, disability or resignation of the Mayor. The fact of disability of the Mayor shall be determined by an affirmative vote of eight of the members of the Council and shall continue for such time until a majority of the Council members determine that such disability no longer exists. If the Deputy Mayor shall assume the powers and duties of the Mayor until the next biennial election, the Deputy shall resign from the Council, and the Council shall fill the vacancy for the remainder of the Council's term. During all other periods when the Deputy Mayor exercises the powers and duties of Mayor, he or she shall retain his or her vote as a Councillor.</td>
<td>Eliminates awkward gender-neutral language in section 3.2 AND Authorizes the Town Council chairperson to decline to assume the powers and duties of mayor which is a full-time position and allows the Town Council upon such declination to choose one of its members to assume such powers and duties.&lt;br&gt;&lt;br&gt;(b) The Chairperson shall also be the Deputy Mayor and shall exercise the powers and duties of the Office of Mayor in the event of the absence, death, disability or resignation of the Mayor provided if the Chairperson is unable to assume the Office of Mayor, the Vice Chairperson shall assume the Office of Mayor. If the Vice Chairperson is unable to assume the office, the Town Council shall elect one of its members to assume the Office of Mayor. The fact of disability of the Mayor shall be determined by an affirmative vote of eight of the members of the Council and shall continue for such time until a majority of the Council members determine that such disability no longer exists. If a Council member assumes the powers and duties of the Mayor until the next biennial election, the Council member shall resign from the Council, and the Council shall fill the vacancy for the remainder of the Council's term. During all other periods when the Deputy Mayor exercises the powers and duties of Mayor, the Deputy Mayor shall retain the right to vote as a Councillor.</td>
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<tr>
<td>Chapter IV. The Mayor. Sec. 4.2 Duties.</td>
<td>After the language to the left, the following <strong>addition</strong> to be made:</td>
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<td>The Mayor shall be directly responsible for the administration of all departments, agencies, and offices in charge of persons or boards appointed by him or her and shall supervise and direct the same. The Mayor shall also be the Director of Emergency Management.</td>
<td>The Mayor shall appoint and may remove a Chief Administrative Officer to assist the Mayor with the day-to-day administration of all departments, agencies and offices of the Town. The Chief Administrative Officer shall be appointed based upon generally accepted professional experience, education, and qualifications as established by ordinance. The Chief Operating Officer shall report solely to the Mayor, shall perform such duties and responsibilities as are assigned to them by the Mayor, and shall be responsible to the Mayor in the exercise of their powers and in the performance of their duties hereunder. The ability to assign responsibilities to a Chief Administrative Officer shall not abrogate the Mayor’s responsibilities or rights under this Charter.</td>
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<tr>
<th>Chapter IV. The Mayor. Sec. 4.3 Appointments and Terms.</th>
<th>Revised to include the following addition:</th>
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<tr>
<td>(a) The Mayor shall appoint and may remove all department heads and other officers and employees of the town, except as otherwise specifically provided by this Charter and except employees in the offices of elected officers or boards. The terms of such appointees shall terminate on the same date as the term of the Mayor except such appointees may continue to serve until their successors are appointed and qualified, and except that the terms of board and commission members shall be those provided by statute or ordinance.</td>
<td>(a) The Mayor <strong>shall appoint and may remove the Chief Administrative Officer</strong>, all department heads and other officers and employees of the town, except as otherwise specifically provided by this Charter and except employees in the offices of elected officers or boards. The terms of such appointees shall terminate on the same date as the term of the Mayor except such appointees may continue to serve until their successors are appointed and qualified, and except that the terms of board and commission members shall be those provided by statute or ordinance.</td>
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<td>(f) The Mayor may appoint citizen advisory or study committees to serve for the purposes and periods he or she determines.</td>
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**Chapter V. Offices and Departments Sec. 5.4 Administrative Departments.**

There shall be the following administrative departments: a Department of Finance, a Human Resources Department, a Department of Development, a Treasury Department, a Police Department, a Fire Department, a Public Works Department, a Department of Parks and Recreation, a Department of Inspections and Permits, a Department of Health and Social Services, a Department of Youth Services, and a Department of Libraries. Such departments shall, except as otherwise provided in this Charter, have the powers and duties prescribed by law and by ordinance or by resolution of said Council.

Revised to include the following additions:

(a) There shall be the following administrative departments: a Department of Finance, a Human Resources Department, a Department of Development, a Treasury Department, a Police Department, a Fire Department, a Public Works Department, a Department of Parks and Recreation, a Department of Inspections and Permits, a Department of Health and Social Services, a Department of Youth Services, a **Department of Information Technology**, and a Department of Libraries. Such departments shall, except as otherwise provided in this Charter, have the powers and duties prescribed by law and by ordinance or by resolution of said Council.

(b) Subject to Connecticut General Statutes, the Mayor shall have the authority (i) to appoint one individual to serve as the Director of one or more administrative Departments; and (ii) realign responsibilities between, merge, or rename administrative departments. Such appointments shall be communicated to the Town Council. Any realignments, mergers, or renaming of departments shall be approved by the Town Council.

**Sec. 5.5 Department of Finance (subsection b).**

(b) The department shall in addition have responsibility for developing applications of electronic data processing to town financial and operating information, for the planning and placement of insurance of the town's risks, and for the administration, including further planning, of the town retirement system.

Striking oversight of IT in lieu of new Titled Department

(b) The department shall in addition have responsibility for the planning and placement for insurance for the town's risks, and for the administration, including further planning, of the town retirement system.
Sec. 5.17 Director of Libraries.

(a) The Director of Libraries shall administer and coordinate the affairs of town libraries under the general supervision of the Mayor. Upon the vacancy of the Director of Libraries by the person serving in such position on July 1, 2004, and whenever thereafter there is a vacancy in such position, the Mayor shall appoint and may remove the Director. He or she shall be responsible for the development of library resources and library services to the town. He or she shall appoint and may remove, in accord with this Charter, assistants, librarians and other employees in the town libraries.

(b) The Town Council may, by ordinance, create or abolish a Library Board. The Board shall have the powers as established by ordinance and as set forth herein.

(c) The library board shall from time to time confer with the Director of Libraries with respect to: the use of the town’s public library facilities; the Director of Libraries’ annual proposed budget for library services; the selection and acquisition of materials; the development, implementation and alteration of programs; and capital planning. The Library Board shall confer with the Director of Libraries with respect to the acquisition and selection of library materials and composition of collections.

(d) The Library Board and Director of Libraries shall collaborate on the proposed annual budget prior to submitting to the Mayor and shall have input to the evaluation of the facility, its services and the director position and shall prepare an annual report on the state of the libraries.

Language changes as follows:

(a) The Director of Libraries shall administer and coordinate the affairs of town libraries under the general supervision of the Mayor. The Mayor shall appoint and may remove the Director. They shall be responsible for the development of library resources and library services to the town. They shall appoint and may remove, in accord with this Charter, assistants, librarians and other employees in the town libraries.

(b) The Town Council may, by ordinance, create or abolish a Commission on Culture and Fine Arts, which will act as a library board. The Commission shall have the powers as established by ordinance and as set forth herein.

(c) The Commission shall from time to time confer with the Director of Libraries with respect to: the use of the town’s public library facilities; the Director of Libraries’ annual proposed budget for library services; the selection and acquisition of materials; the development, implementation and alteration of programs; and capital planning. The Commission shall confer with the Director of Libraries with respect to the acquisition and selection of library materials and composition of collections.

(d) The Commission and Director of Libraries shall collaborate on the proposed annual budget prior to submitting to the Mayor and shall have input to the evaluation of the facility, its services and the director position and shall prepare an annual report on the state of the libraries.
Chapter V. Offices and Departments

Sec. 5.23 Department of Information Technology

(a) The Department of Information Technology shall be responsible for providing infrastructure, governance and functional support in all areas of information technology strategies and initiatives for the Town of East Hartford.

(b) Director of Information Technology. The Mayor shall appoint and may remove the Director of Information Technology who shall be the town’s Chief Information Officer. The Director of Information Technology shall administer the office and coordinate information technology under the supervision of the Mayor. The Director shall appoint and may remove, in accord with this Charter, assistants and employees of the Department.

Sec. 5.25 Salaries.

Salaries of all directors and other officers and all employees in the classified service of the town shall be determined by the Council, in conformity, with a systematic pay plan for the position involved, upon recommendation of the Mayor, provided nothing herein shall be construed to limit the power of the Board of Education to fix the compensation of employees of the school system.

Clarifies that a pay plan or systematic pay plan includes all compensation for a director, officer, or person in classified service.

(Also renamed 5.26 Compensation)

Compensation of all directors and other officers and all employees in the classified service of the town shall be determined by the Council, in conformity, with a systematic pay plan for the position involved, upon recommendation of the Mayor, provided nothing herein shall be construed to limit the power of the Board of Education to fix the compensation of employees of the school system. As used in this section, compensation includes salaries, health and retirement benefits, vacation, other leave and other benefits provided to directors, officers and employees.
Chapter VII. Merit System Sec. 7.2 The Classified Service.

The classified service shall include all appointees to all positions now or hereafter created except the following: Elective officers and persons appointed to fill vacancies in elective offices; members of the boards and commissions; officers appointed by the Council; employees of the Board of Education; the Director of Finance; the Director of Human Resources; the Director of Development; the Corporation Counsel and any part time assistant; the Town Clerk; the Director of Inspections and Permits; the Director of Public Works; the Director of Parks and Recreation; the Director of Youth Services; the Director of Libraries; the Director of Health and Social Services; and an assistant and a personal secretary to the Mayor; persons employed in a professional capacity to make or conduct a temporary and special inquiry, study or investigation; the Judge and any personnel of the Probate Court; and persons employed for a temporary period not exceeding three months.

Revised to include the following additions:

The classified service shall include all appointees to all positions now or hereafter created except the following: Elective officers and persons appointed to fill vacancies in elective offices; members of the boards and commissions; officers appointed by the Council; employees of the Board of Education; the Chief Administrative Officer; the Director of Information Technology; the Director of Finance; the Director of Human Resources; the Director of Development; the Corporation Counsel and any part time assistant; the Town Clerk; the Director of Inspections and Permits; the Director of Public Works; the Director of Parks and Recreation; the Director of Youth Services; the Director of Libraries; the Director of Health and Social Services; and an assistant and a personal secretary to the Mayor; persons employed in a professional capacity to make or conduct a temporary and special inquiry, study or investigation; the Judge and any personnel of the Probate Court; and persons employed for a temporary period not exceeding three months.
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<tr>
<th>Chapter VII. Merit System Sec. 7.2 The Classified Service. ITEM C-D</th>
<th>Eliminates conflicting language in Section 7.2(d) regarding personnel rules that seemingly includes pay for positions that must be approved by the town council AND requires personnel rules to be filed with the Town Council Clerk.</th>
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<td>(c) A pay plan for all positions in the classified service shall be similarly prepared, adopted and amended.</td>
<td>(c) <strong>Compensation for all positions in the classified service shall be determined in accordance with the provisions of section 5.26 of the Town Charter</strong></td>
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<td>(d) No later than July 1, 1968 the Mayor shall also cause to have prepared a set of personnel rules which shall provide, among other things, for the method of holding competitive examinations, administration of the classification plan, probationary periods of employment, hours of work, vacations, sick leaves and other leaves of absence, removals, and such other rules as may be necessary to provide an adequate and systematic procedure for the handling of the personnel affairs of the town. Such rules and any amendments thereto shall become effective upon being filed by the Mayor with the Town Clerk. Copies of such rules and any amendments thereto shall be distributed to all members of the classified service.</td>
<td>(d) No later than July 1, 1968 the Mayor shall also cause to have prepared a set of personnel rules which shall provide, among other things, for the method of holding competitive examinations, administration of the classification plan, <strong>and</strong> probationary periods of employment removals, and such other rules as may be necessary to provide an adequate and systematic procedure for the handling of the personnel affairs of the town. Such rules and any amendments thereto shall become effective upon being filed by the Mayor with the Town Clerk and the Town Council Clerk. Copies of such rules and any amendments thereto shall be distributed to all members of the classified service.</td>
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<tr>
<td>Chapter VII. Merit System Sec. 7.2 The Classified Service. ITEM E</td>
<td>Amended with the following:</td>
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<td>(e) Any member of the classified service may be removed only for the good of the service and any officer desiring to remove, or otherwise discipline, an employee shall notify the employee in writing of the reasons for the proposed removal or other disciplinary action. The employee charged may request a hearing before the Personnel Appeals Board, which shall within ten days grant such hearing. The Personnel Appeals Board shall make a public finding as to whether or not the charges are true and as to whether they constitute grounds for removal. The final action in the matter, subject to any statutory rights of the employee, shall be made by the officer having powers of appointment and removal.</td>
<td>(e) Any member of the classified service may be removed only for the good of the service and any officer desiring to remove, or otherwise discipline, an employee shall notify the employee in writing of the reasons for the proposed removal or other disciplinary action. The employee charged may request a hearing before the Director of Human Resources, who shall within ten days grant such hearing. The Director of Human Resources shall make a public finding as to whether or not the charges are true and as to whether they constitute grounds for removal. The final action in the matter, subject to any statutory rights of the employee, shall be made by the officer having powers of appointment and removal.</td>
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<th>Chapter VII. Merit System Sec. 7.4 Personnel Appeals Board.</th>
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<td>(a) There shall be a Personnel Appeals Board, the number of members and terms of which shall be determined by ordinance. The Mayor shall appoint one-third of the members and the selection of the remainder shall be determined by ordinance. (b) When an employee brings a matter to the Board, the Board shall have the power to require officers and employees of the town to appear and give testimony and present evidence and may hear testimony from other sources. (c) The Board shall seek to assure that the employment system of the town is fair and equitable and serves the interests of the town while respecting the proper claims of the employees. The Board shall make findings and recommendations in individual cases brought before it and may make recommendations to the council or to the mayor for improvements in the employment system.</td>
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**Sec. 8.5 Initiative, Referendum Vote Required.**

Any question placed before the voters under the procedures specified by this Chapter shall fail, unless the total number of votes cast on the question or questions is at least twenty per cent of the electors eligible to vote at the immediately preceding regular election. If twenty percent of the eligible electors vote, the question shall pass upon a majority of those voting thereon. If the vote to repeal fails, the ordinance or measure as passed by the Council shall become effective immediately.

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**Simplified to the Following:**

Any question placed before the voters under the procedures specified by this Chapter shall fail, **unless approved by a majority of the electors voting thereon.** If a vote to repeal fails, the ordinance or measure as passed by the Council shall become effective immediately.
June 15, 2021 Town Council Organizing Resolution

Establishment of Charter Revision Commission

MOTION By Awet Tsegai

seconded by Esther Clarke

to adopt the following resolution:

Whereas the East Hartford Town Council adopted a Town Charter in 1968 and subsequently revised the Town Charter in 1980 and 2004; and
Whereas many of the Charter provisions should be clarified to address issues that have arisen during the 17 years since the last revision; and
Whereas in particular, the Commission should consider (1) whether the Town Charter should continue to list all town departments or provide some flexibility to consolidate or transfer functions of town departments without a charter revision; (2) whether the town directors should serve at the pleasure of the mayor or have some job security protections; and (3) whether the Town should have a professional person in charge of overseeing all town government operations; and
Whereas the Connecticut General Statutes establish the procedures for revising town charters.

NOW THEREFORE BE IT RESOLVED THAT:

The East Hartford Town Council, pursuant to Connecticut General Statutes section 7-188, establishes a Charter Revision Commission to review the East Hartford Town Charter and make recommendations for any amendments to such charter; and
The Charter Revision Commission shall consist of nine members; and
The Charter Revision Commission shall review the East Hartford Town Charter and address minor and technical changes along with the three specific issues contained in this resolution, hold a public hearing and address such other issues as it deems appropriate; and
The Charter Revision Commission shall make its recommendations in accordance with state law to the East Hartford Town Council by January 30, 2022.

On call of the vote, motion carried 9/0.
December 14, 2021 Director Compensation Town Council Resolution

Recommendation from Personnel & Pensions re: Directors’ Compensation Study

MOTION

By Awet Tsegai
seconded by Tom Rup
in accordance with the provisions of Section 3.4 and Section 5.25 of the East Hartford Town Charter, I move that the Town Council establish the pay plan for directors, mayor’s chief of staff and the police and fire chief as set out in a document entitled “Uniform Compensation Plan for Directors of the Town of East Hartford” dated January 1, 2022, provided further that the Town Council shall annually review such plan and adopt any appropriate changes as part of the annual adoption of the town budget.

Motion carried 7/0.
Chapter I. Incorporation and General Powers

Sec. 1.1 Incorporation and General Powers.

All the inhabitants dwelling within the territorial limits of the Town of East Hartford, as unified and consolidated according to the provisions of Special Act No. 501 of the 1929 Session of the Connecticut General Assembly, as heretofore constituted, shall continue to be a body politic and corporate under the name of "The Town of East Hartford," hereinafter called "the town." The Town of East Hartford shall have perpetual succession, may hold and exercise all powers and privileges heretofore exercised by the town not inconsistent with the provisions of this charter; and shall have the additional powers and privileges conferred in this Charter; in addition to all powers and privileges conferred upon towns under the constitution and general laws of the State of Connecticut.

Sec. 1.2 Rights and Obligations.

All property, both real and personal, all rights of action and rights of every description and all securities and liens vested or inchoate in the town as of the effective date of this Charter (April 2, 1968) are continued in said town and the town shall continue to be liable for all debts and obligations of every kind for which the town shall be liable on said date, whether accrued or not. Nothing herein shall be construed to affect the right of the town to collect any assessment, charge, debt, or lien. If any contract has been entered into by the town prior to the effective date of this Charter (April 2, 1968) or any bond or undertaking has been given by or in favor of the town which contains provisions that the same may be enforced by any commission, board, department or officer therein named, which is abolished by the provisions of this Charter, such contracts, bonds or undertakings shall be in no manner impaired but shall continue in full force and effect and the powers conferred and the duties imposed with reference to the same upon any such commission, board, department or officer shall, except as otherwise provided in this Charter, thereafter be exercised and discharged by the Mayor of said town.

Sec. 1.3 General Grant of Power.

In addition to all powers granted to towns under the constitution and general law, the town shall have all powers specifically granted by this Charter and all powers fairly implied in or incident to the powers expressly granted, and all other powers incident to the management of the property, government and affairs of the town, including the power to enter into contracts with the United States or any federal agency, State of Connecticut or any political subdivision thereof for services and the use of facilities, the exercise of which is not expressly forbidden by the constitution and general laws of the State of Connecticut. The enumeration of particular powers in this and any other chapter of this Charter shall not be construed as limiting this general grant of power but shall be considered as an addition thereto.
Chapter II. Elections

Sec. 2.1 General.

(a) Nomination and election of federal and state officers, including Registrars of Voters, and of such elective municipal officers, boards and commissions as are provided for in this Charter shall be conducted, and the Registrars of Voters shall prepare lists of electors qualified to vote therefor, in the manner prescribed in the constitution and general laws of the State of Connecticut, except as hereinafter provided.

(b) A meeting of the electors of the Town of East Hartford for the election of municipal officers shall be held on the Tuesday after the first Monday of November in 1969, and biennially thereafter. At such meeting there shall be elected a Mayor, Treasurer, nine members of the Town Council, not more than six of whom shall be of the same political party, three Selectmen and seven Constables all for terms of two years, and all elected at large.

(c) Also, at such meeting to be held in 1969 there shall be elected five members of the Board of Education for terms of four years. Alternately thereafter at each biennial election there shall be elected four members and then five members of the Board of Education for terms of four years to succeed those whose terms expire.

(d) The terms of all municipal officers shall commence on the first Monday following their election and they shall hold office until their successors have been chosen and qualified. Except as otherwise provided in this Charter, all elective town officers, boards and commissions shall have the powers and duties prescribed by law.

Sec. 2.2 Minority Representation.

Minority representation on any elective or appointive board, commission, committee or similar body of the town shall be in conformity with the appropriate minority representation provisions of the General Statutes. No political party shall nominate for any elective office a number of candidates exceeding the number it may elect.

Sec. 2.3 Voting Districts.

The number of voting districts and their boundaries shall be established by ordinance in conformity with provisions of the General Statutes.

Sec. 2.4 Breaking the Tie.

When any regular or special municipal election or primary election conducted pursuant to the provisions of this Charter results in a tie, an adjourned election shall be conducted in accordance with the provisions of the General Statutes as may be amended.

Sec. 2.5 Vacancies.

Any vacancy in any elective town office other than on the Board of Education shall be filled by
appointment by the Town Council for the unexpired portion of the term or until the next biennial
election in accordance with the provisions of the General Statutes; provided, that when the
persons vacating the office shall have been elected as a member of a political party, such vacancy
shall be filled by the appointment of a member of the same political party.

Sec. 2.6 Eligibility.

No person shall be eligible for election to any town office who is not at the time of the election a
resident elector of the town and any person ceasing to be a resident and elector of the town shall
thereupon cease to hold elective office in the town.

Sec. 2.7 Removal of Elected Officials.

Any elected town official may be removed from office for cause which shall include, but not be
limited to, conviction of a felony, conviction of a lesser crime involving fraudulent or dishonest
conduct, willful violation of this Charter, or a willful violation of the Town’s Code of Ethics. No
removal proceeding shall commence except upon a vote of a majority of the membership of the
Town Council that there is probable cause to believe grounds for removal exist. A hearing
thereon before the full Town Council shall take place after the determination of probable cause.
Written notice by the Town Council of the charges and the time and place of the hearing shall be
given to the official at least two weeks before such hearing. The Town Council may appoint legal
counsel to present evidence of the charges at the hearing. At the hearing, the official shall have
the right to be represented by legal counsel. The official and the Town Council’s legal counsel
shall have the right to examine and cross-examine witnesses and to present evidence. A decision
to remove an elected official shall require an affirmative vote of seven members of the Town
Council.
Chapter III. The Town Council

Sec. 3.1 - The Council.

There shall be a Town Council consisting of nine members hereinafter referred to as the Council.
No member of the Council shall hold any other office of profit under the government or be employed by the Town of East Hartford except as permitted by law, nor shall the member during the term of office be appointed to any office of profit under the government of the Town.

Sec. 3.2 Presiding Officer and Clerk.

(a) With the Mayor presiding, the Town Council shall meet at seven thirty p.m. on the second Monday in November, 1969 and biennially thereafter, and shall choose one of its members to be Chairperson of said Council to preside at all meetings, but such office shall not deprive such Chairperson the right to vote on any question.

(b) The Chairperson shall also be the Deputy Mayor and shall exercise the powers and duties of the Office of Mayor in the event of the absence, death, disability or resignation of the Mayor provided if the Chairperson is unable to assume the Office of Mayor, the Vice Chairperson shall assume the Office of Mayor. If the Vice Chairperson is unable to assume the office, the Town Council shall elect one of its members to assume the Office of Mayor. The fact of disability of the Mayor shall be determined by an affirmative vote of eight of the members of the Council and shall continue for such time until a majority of the Council members determine that such disability no longer exists. If a Council member assumes the powers and duties of Mayor until the next biennial election, the Council member shall resign from the Council, and the Council shall fill the vacancy for the remainder of the Council's term. During all other periods when the Deputy Mayor exercises the powers and duties of Mayor, the Deputy Mayor shall retain the right to vote as a Councillor.

(c) Upon selection of a Chairperson, the Town Council shall elect one of its members to the office of Vice Chairperson who shall assume the Chairperson’s duties in his or her absence including powers and duties of Deputy Mayor.

(d) At such meeting, and biennially thereafter, the Council shall also select a Clerk of the Council who shall receive and transmit communications for the Council and shall keep the records of its meetings and transactions in accord with the provisions of this Charter, the Ordinances, and Rules of the Council and perform such other services for the Council as may by resolution be prescribed.

Sec. 3.3 Procedure.

(a) At the first meeting of the Town Council following each biennial town election said Council shall by resolution fix the time and place of its regular meetings, which shall be at least once each month, and provide for the calling of special meetings. The Chairperson shall have the power to call a special meeting of the Council at any time and shall call such meeting whenever requested...
by one-third or more of the Councillors so to do. The call for each special meeting of the Council shall state the purposes of the meeting and shall be served upon or mailed to each Councillor at least twenty-four hours before the hour of said meeting; but the lack of a call or the insufficiency of the service thereof shall not invalidate any meeting of the Council at which all members shall be present. No business shall be acted upon at any special meeting except that concerning which notice of proposed action shall have been given in the call for the meeting. The Council shall by resolution determine its own rules of procedure.

(b) All meetings of the Council for the transaction of business shall be open to the public and the votes shall be recorded in accordance with law. Five members shall constitute a quorum. All ordinances and resolutions shall be confined to one subject which shall be clearly stated in the title.

Sec. 3.4 General Powers and Duties.

(a) The Town Council shall have the powers and duties which, on the effective date of this Charter (April 2, 1968) were conferred by law upon officers, boards and commissions of said town existing prior to such date except as otherwise specifically provided in this Charter. The legislative power of the town shall be vested exclusively in the Council, except as otherwise provided in section 3.10 of the Charter.

(b) The Council shall have the power to enact, amend or repeal ordinances not inconsistent with this Charter or the General Statutes of the state; to create or abolish, by ordinance, boards or commissions; to establish the rate of compensation for the members of the succeeding Town Council.

(c) The Council may contract for services and the use of the facilities of the United States or any federal agency, the State of Connecticut and any political subdivision thereof, or may, by agreement join with any such political subdivision to provide services and facilities. The Town Council may establish such rules and regulations by ordinance as it deems necessary in order to enable the Purchasing Agent to enter into regional purchasing agreements, retaining such controls as are required by this Charter. The Town Council shall not, however, commit the town to participation in any metropolitan or regional government, nor to any metropolitan, regional or municipal governmental body to which the town's control over its municipal service is transferred in whole or in part, regardless of the town's representation thereon, without prior approval by the voters at a referendum called for that purpose at a special or general election.

(d) The Council is authorized, in adopting ordinances, to incorporate any nationally recognized code, rules or regulations that have been printed in book form, or any code officially adopted by any administrative agency of the state, or any portion thereof, by reference thereto in such ordinance; provided, upon adoption of any such ordinance wherein such code, rules or regulations or portions thereof have been incorporated by reference, there shall be maintained copies of such code, rules or regulations in the office of the Town Clerk for examination by the public, and there shall be available copies of such code, rules or regulations or portions thereof as are incorporated by reference in any ordinance for sale at cost to any member of the public.

(e) The Council may fix the penalty for the violation of any of the bylaws, ordinances, and enactments made by it in accordance with State law.

(f) The Council may, by resolution, regulate the internal operations of the boards, commissions
and offices which it fills by appointment, and fix the compensation of the Selectmen, the Registrars of Voters, and the officers and employees not in the classified service as hereinafter provided in this Charter. The Council shall establish, by ordinance, the qualifications of appointed officers and employees not in the classified service hereinafter provided.

(g) The Council may fix the charges, if any, to be made for services rendered by the town or the execution of powers vested in the town.

(h) The Clerk shall refer a copy of each ordinance introduced to the Corporation Counsel for advice regarding the validity, legal effect, style, and form of the proposal, but such advice shall not be binding upon the Council.

Sec. 3.5 Public Hearing on and Publication of Ordinances.

At least one public hearing, notice of which shall be given at least five days in advance by publication in a newspaper having general circulation in the Town of East Hartford, and by posting a notice in a public place, shall be held by the Town Council before any ordinance shall be passed. Every ordinance (except bond ordinances), after passage, shall be assigned a serial number and shall become a part of the Town’s Code of Ordinances. Upon final passage, the Town Clerk shall keep an updated Code of Ordinances in accordance with the General Statutes. Within ten days after final passage, all ordinances shall be published once in their entirety in a newspaper having general circulation within the town. Every ordinance, unless it shall specify a later date, shall become effective on the twenty-first day after such publication following its final passage.

Sec. 3.6 Emergency Ordinances.

An ordinance stated to be a public emergency measure and stating the facts constituting such public emergency shall become effective immediately after publication thereof as required in Sec. 3.5 section 5 of this chapter and no public hearing or notice of public hearing shall be required for any public emergency ordinance. An emergency ordinance shall be effective for sixty days following passage.

Sec. 3.7 Investigation.

The Town Council shall have the power to investigate any and all departments, offices and agencies of the town and for such purposes shall have the power to call witnesses to appear before the Council to testify on any matter under investigation. There shall be a committee of the Council on investigations and audits, including proportionate minority representation, and such committee shall employ a certified public accountant to develop under its direction a regular council audit program in addition to the independent audit and may employ such other investigatory services as it deems necessary. If any nonelective officer or employee of the town who, upon receipt of adequate notice and opportunity, fails to appear or refuses to testify when so called by the Council, such refusal or failure shall be deemed to be grounds for dismissal from said office or position.

Sec. 3.8 Relations to Administrative Service.

Neither the Town Council nor any of its members shall direct or request the appointment of any...
person to any office or employment, or direct or request the removal of any person from any office or employment which office or employment, by the provisions of this Charter, the Mayor or any of his appointees are empowered to fill by appointment, provided the Mayor may seek advice from the Council regarding appointments and provided further the Council may prefer charges in writing against any officer or employee appointed by the Mayor in the manner hereinafter prescribed for the removal of officers and employees. The Council and its members shall deal with the Administrative Service solely through the Mayor and neither the Council nor any member thereof shall give orders to any of the subordinates of the Mayor either publicly or privately, provided a properly constituted meeting of the Council, which the Mayor has been invited to attend, may call before it any employee or officer for the purpose of investigation.

Sec. 3.9 Annual Audit.

The Town Council shall annually designate an independent public accountant to audit the books and accounts of the town in accordance with the provisions of the General Statutes, as amended. In addition to the annual audit, the Town Council shall obtain an audit of any nonrecurring project (except for single expenditures for goods or services) costing more than $500,000.00, if no state or federal audit is required. The Town Council shall designate an independent public accountant to conduct such audit.

Sec. 3.10 Approval of Ordinances and Appropriations by the Mayor.

(a) Every ordinance except an emergency ordinance shall, before it becomes effective, be certified to the Mayor for his approval. The Mayor shall, within five days of passage by the Town Council, sign the proposed ordinance, if he approves it, whereupon, subject to the provisions of Section 3.5 of this chapter, it shall become effective. If he disapproves a proposed ordinance, he shall within five days return it to the Clerk of the Council with a statement of the reasons for his disapproval which statement shall be transmitted by said Clerk to the Council at its next meeting. If the Council shall pass the proposed ordinance by an affirmative vote of at least six members within seven days after such ordinance has been received by the Council in meeting with the Mayor’s disapproval, it shall become effective without his approval. If the Mayor does not return the proposed ordinance within the time required, it shall become effective without his approval. The Mayor may disapprove or reduce any item or items in any appropriation, whereupon the approved portion of the appropriation shall become effective unless the disapproved or reduced portion thereof is passed by the Council over the Mayor’s veto in the manner herein provided, in which case the entire appropriation shall become effective as finally passed.

(b) In computing the time periods specified in this Section, the period begins with the first day after Council approval and does not include Saturdays, Sundays and legal holidays.
Chapter IV. The Mayor

Sec. 4.1 Election and Qualification.

At each town election a Mayor shall be chosen by the electors of the town. Such Mayor shall serve for a term of two years and until a successor shall be elected and qualified and shall take office on the first Monday following the town election. The Mayor shall be the chief executive officer of the town and shall receive such compensation as shall by ordinance be fixed by the Town Council.

Sec. 4.2 Duties.

(a) The Mayor shall be directly responsible for the administration of all departments, agencies, and offices in charge of persons or boards appointed by him or her and shall supervise and direct the same. The Mayor shall also be the Director of Emergency Management.

The Mayor shall appoint and may remove a Chief Administrative Officer to assist the Mayor with the day-to-day administration of all departments, agencies and offices of the Town. The Chief Administrative Officer shall be appointed based upon generally accepted professional experience, education, and qualifications as established by ordinance. The Chief Administrative Officer shall report solely to the Mayor, shall perform such duties and responsibilities as are assigned to them by the Mayor, and shall be responsible to the Mayor in the exercise of their powers and in the performance of their duties hereunder. The ability to assign responsibilities to a Chief Administrative Officer shall not abrogate the Mayor’s responsibilities or rights under this Charter.

(b) The Mayor shall devote full time to the duties of the office. The Mayor shall hold no other office of profit under the government of the town, nor shall he or she during the term for which he or she is elected be appointed to any office of profit under the government of the town.

(c) The Mayor shall see that all laws and ordinances governing the town are faithfully executed; shall make periodic reports to the Town Council and may attend its meetings; shall prepare and cause to be printed, as soon as possible after the close of the fiscal year an annual town report; shall recommend to the Council such measures as he or she may deem necessary or expedient; shall keep the Council fully advised as to the financial condition of the town; shall prepare and submit to the Council an annual budget as provided in Chapter VI of this Charter; and shall exercise such other powers and duties as may be authorized by ordinance or resolution of the Council not inconsistent with this Charter.

(d) The Mayor shall have the power to enquire directly, or through a designated agent, into the activities of any organization spending town funds and to require complete disclosure of information, with persistent resistance to such request being grounds for dismissal.

(e) The Council shall not diminish by ordinance, vote or otherwise the powers and duties of the Mayor, except those powers and duties imposed on him or her by the Council.

(f) The Mayor may at his or her option become a contributing member of the town retirement system.

Sec. 4.3 Appointments and Terms.

(a) The Mayor shall appoint and may remove the Chief Administrative Officer, shall appoint and may remove all department heads and other officers and employees of the town, except as otherwise specifically provided by this Charter and except employees in the offices of elected officers or boards. The terms of such appointees shall terminate on the same date as the term
of the Mayor except such appointees may continue to serve until their successors are appointed and qualified, and except that the terms of board and commission members shall be those provided by statute or ordinance.

(b) The Chiefs of the Police and Fire Departments shall be in the classified service and shall be appointed and serve under the merit system.

(c) In lieu of any appointment by the Mayor or any of his or her appointees to any office under his or her jurisdiction the Mayor may, subject to the approval of the Council, perform the duties of any office under his or her jurisdiction, except those of the Town Treasurer, provided in case the Town Treasurer is absent or unable to act, the Mayor may countersign checks in accordance with the provisions of Chapter VI, Section 8 of this Charter.

(d) The Mayor shall appoint, with the consent of the Council, the members of the Board of Tax Review, the Town Planning and Zoning Commission and the Zoning Board of Appeals at such times and for such terms as are prescribed in the statutes, this Charter, or ordinances. The Mayor shall in like manner appoint members of other commissions, committees, and boards created by the Council to administer programs or parts of programs and appoint individuals to represent the town on regional bodies.

(e) The Mayor may terminate any of these appointments made with consent of Council for persistent nonattendance at meetings. The Mayor may propose the termination of any of these appointments for cause and the termination shall be effective if a vote of Council upholds the sufficiency of the cause.

(f) The Mayor may appoint citizen advisory or study committees to serve for the purposes and periods he or she determines.

(g) The power to remove an officer or employee shall include, wherever it appears in this Charter, the power to suspend, either pending investigation or as a disciplinary penalty under the applicable standards.
Chapter V. Offices and Departments

Sec. 5.1 Corporation Counsel.

(a) The Mayor shall appoint, and may remove, a Corporation Counsel, who shall be an attorney of at least five years' practice in the State of Connecticut.

(b) The Corporation Counsel shall appear for and protect the rights of the town in all actions, suits or proceedings brought by or against it or any of its departments, officers, agencies, boards or commissions. The Corporation Counsel shall be the legal advisor of the Town Council, the Mayor, and all town officers, boards and commissions in all matters affecting the town and shall upon written request furnish them with a written opinion on any question of law involving their respective powers and duties.

(c) When a board or commission requests an opinion, the Corporation Counsel shall prepare a written opinion stating his or her best advice as to the legality, efficacy or validity of the actions or positions proposed by the board or commission requesting the opinion. In a final paragraph of the written opinion, the Corporation Counsel shall indicate whether the conclusion follows with substantial certainty from the applicable law or whether it simply represents his or her best judgment as to applicable law and that there is some degree of uncertainty in determining what a court will ultimately decide. In all cases where the Corporation Counsel has indicated in his or her written opinion that the conclusion follows with substantial certainty from applicable law, such written opinion will be binding upon the board or commission which requests such opinion. This subsection does not apply to opinions requested by the Town Council.

(d) Upon request the Corporation Counsel shall prepare or approve forms of contract or other instruments to which the town is a party or in which it has an interest.

(e) The Corporation Counsel shall have power to appeal from orders, decisions and judgments and, subject to approval of the Council, to compromise or settle any claims by or against the town. The Corporation Counsel shall have such other powers and duties as may be prescribed by the Town Council.

(f) If in special circumstances or for any investigation under Chapter III, Section 7 the Council deems it advisable, it, by resolution, may provide for the temporary employment of counsel other than the Corporation Counsel.

(g) The Corporation Counsel shall appoint, and may remove, such part time assistant Corporation Counsels and temporary employees as he or she deems necessary. In addition, there shall be a full time Assistant Corporation Counsel who shall be a member of the classified service and subject to all of the provisions of Chapter VII of this Charter.

Sec. 5.2 Town Clerk.

The Mayor shall appoint, and may remove, a Town Clerk, who shall have all powers and duties conferred or imposed by law on town clerks, who may act as Clerk of the Town Council if selected, and who shall have such other powers and duties as are prescribed in this Charter or by the Council. The Town Clerk shall appoint and remove, subject to such rules and regulations as may be adopted pursuant to the merit provisions of Chapter VII of this Charter all deputies, assistants or employees in the office. The Town Clerk shall receive a compensation fixed by the
Council and all fees collected by the office shall be paid into the town treasury. The Town Clerk may, at his or her option, become a contributing member of the town retirement system.

Sec. 5.3 - Town Treasurer.

The Town Treasurer shall be Treasurer of town funds and school funds, and shall countersign all checks. He or she shall be responsible for the issuance of bonds authorized by the town, the payment of interest and principal obligations on debt of the town, the borrowing of money in anticipation of taxes, or other issuance of temporary notes, and all duties imposed by the General Statutes on the Treasurer of the town. The Town Treasurer shall also be agent of the town deposit fund. The Treasurer may at his or her option become a contributing member of the town retirement system.

Sec. 5.4 - Administrative Departments.

(a) There shall be the following administrative departments: a Department of Finance, a Human Resources Department, a Department of Development, a Treasury Department, a Police Department, a Fire Department, a Public Works Department, a Department of Parks and Recreation, a Department of Inspections and Permits, a Department of Health and Social Services, a Department of Youth Services, a Department of Information Technology and a Department of Libraries. Such departments shall, except as otherwise provided in this Charter, have the powers and duties prescribed by law and by ordinance or by resolution of said Council.

(b) Subject to Connecticut General Statutes, the Mayor shall have the authority (i) to appoint one individual to serve as the Director of one or more administrative Departments; and (ii) realign responsibilities between, merge, or rename administrative departments. Such appointments shall be communicated to the Town Council. Any realignments, mergers, or renaming of departments shall be approved by the Town Council.

Sec. 5.5 - Department of Finance.

(a) The Department of Finance shall be responsible for the keeping of accounts and financial records, the assessment and collection of taxes, special assessments and other revenues, the control over expenditures and such other powers and duties as may be required by ordinance or resolution of the Town Council.

(b) The department shall in addition have responsibility for developing applications of electronic data processing to town financial and operating information, for the planning and placement of insurance of the town's risks, and for the administration, including further planning, of the town retirement system.

(c) Accounts shall be kept by the Department of Finance showing the financial transactions for all departments and agencies of the town. Forms for such accounts shall be prescribed by the Director of Finance with the approval of the Mayor. Financial reports shall be prepared for each quarter and for each fiscal year and for such other periods as may be required by the Mayor.

Sec. 5.6 - Director of Finance.

(a) Except as provided in Chapter IV, Section 3 of this Charter, the Mayor shall appoint and may remove a Director of Finance who shall have direct supervision over the Department of Finance and the administration of the financial affairs of the town. The Director of Finance shall exercise his or her powers and discharge his or her duties under the supervision of the Mayor. The Director of Finance shall appoint and may remove, subject to such rules and regulations as
may be adopted pursuant to the merit system provisions of Chapter VII of this Charter, a Tax Collector, an Assessor, a Purchasing Agent, and all other employees of the Department of Finance. Subject to the approval of the Mayor, the Director of Finance may perform the duties of any office under his or her supervision and may consolidate one or more such offices under one person.

(b) The Tax Collector and the Assessor shall have the powers and duties imposed by law on such officers, and shall have such other powers and duties as the Council may prescribe.

(c) The Purchasing Agent of the town shall purchase all supplies, materials, equipment and other commodities required by any department, agency, board or commission of the town except the Board of Education, libraries and the Probate Court, on requisitions signed by the head of the department, office or agency or Chairman of the board or commission or responsible representative appointed by him or her. Nothing herein contained shall be construed to prevent the town Purchasing Agent from serving as Purchasing Agent for the Board of Education, libraries or the Probate Court upon the request of the Board of Education, a Judge of such Court or the Director of Libraries. Purchases shall be made under such rules and regulations as may be established by the Council, provided, if any purchase or contract for purchasing, including a continuing order or contract for the purchase of the same commodity over a period of time involves the expenditure above the threshold limit established by the Town Council by ordinance, the Purchasing Agent, unless it shall be determined by the Council to be against the best interests of the town, shall invite sealed bids or proposals, giving ten days public notice thereof by publication at least once in a newspaper having circulation in the town and shall award the purchase or contract to the lowest bidder thereon, or may reject all such bids or proposals. All such sealed bids or proposals shall be opened publicly.

Sec. 5.7 Director of Human Resources.

The Mayor shall appoint and may remove the Human Resources Director. The Director shall have responsibility for administering the merit system provided for in this Charter, he or she shall initiate programs for the recruitment of the best available persons to fill vacant positions in the town service, for continued training and evaluation of the employees and officers, for employee relations generally, for assistance to department heads and the Mayor in dealing with organized employees, and for interpreting to the employees and potential employees the opportunities and terms of employment with the Town of East Hartford. The Director shall have a general responsibility for making employment with the town attractive to able people, productive and efficient, equitable in its relationships, fair in its opportunities, and personally satisfying. The Director shall, for these objectives, develop and propose to the Mayor, the Council, or both, from time to time changes in personnel policies. In addition to these duties and those following from Chapter VII, he or she may be assigned additional tasks by the Mayor or the Council. The Director shall appoint and remove subject to such rules and regulations as may be adopted pursuant to the merit provisions of Chapter VII of this Charter all assistants or employees in the office. The Director shall exercise his or her powers and discharge his or her duties under the supervision of the Mayor.

Sec. 5.8 Department of Public Works.
The Department of Public Works shall have supervision and control of the maintenance of all town owned structures, except such structures as are under the control of the Board of Education, the planning, surveying, constructing and reconstructing, altering, paving, repairing, maintaining, cleaning, lighting and inspecting of highways, sidewalks and curbs, flood control, public and private storm drains, and other public improvements, town buildings, and the preservation, care and removal of trees within highways or public places, all engineering work of the town and the collection and disposal of garbage, rubbish and ash, provided that the inspection of sidewalks shall be a function of the Department of Inspections and Permits, and shall have such other powers and duties as the Town Council may prescribe. Any provision of this section to the contrary notwithstanding, the Department of Public Works may maintain and care for school buildings and grounds, but only if and to the extent and for the period requested by the Board of Education and approved by the Council, provided the costs are charged against the Board of Education’s appropriations.

Sec. 5.9 Director of Public Works.

Except as provided in Chapter IV, Section 3 of this Charter, the Mayor shall appoint and may remove a Director of Public Works who shall be responsible for the efficiency, discipline, and good conduct of the department and who, in accordance with such rules and regulations as may be adopted pursuant to the merit system provisions contained in Chapter VII of this Charter, shall appoint and may remove such deputies, assistants and employees as he or she may deem necessary and shall prescribe their duties. The Director of Public Works shall exercise his or her powers and discharge his or her duties under the supervision of the Mayor. The Director shall organize the work of the department in such manner as he or she shall deem most economical and efficient. The Director of Public Works shall be the Tree Warden, and shall have all the powers and duties thereof as provided in the General Statutes, as amended.

Sec. 5.10 Police Department.

The Police Department shall be responsible for the preservation of the public peace, prevention of crime, apprehension of criminals, regulation of traffic, protection of rights of persons and property and enforcement of the laws of the state, and the ordinances of the town and all rules and regulations made in accordance therewith. All members of the department shall have the same powers and duties with respect to the service of criminal process and enforcement of criminal laws as are vested in police officers by the General Statutes, and all powers and duties imposed by law on constables except as otherwise provided by department rules and regulations.

Sec. 5.11 Chief of Police.

(a) Except as provided in Chapter IV, Section 3 of this Charter, the Mayor shall appoint and may remove subject to the provisions of the General Statutes, as amended, a Chief of Police who shall appoint and may remove, subject to such rules and regulations, as may be adopted pursuant to the merit system provisions of Chapter VII of this Charter, all other officers and employees of the Police Department including a Dog Warden whose powers and duties shall be as provided in the General Statutes, as amended. The Chief shall exercise his or her powers and discharge his or her duties under the supervision of the Mayor.

(b) The Chief of Police shall assign all members of the department to their respective posts, shifts,
details, and duties. He or she The Chief shall make rules and regulations concerning the operation of the department and the conduct of all officers and employees thereof. He or she The Chief shall be responsible for the efficiency, discipline and good conduct of the department and for the care and custody of all property used by the department. Disobedience to the lawful orders, rules and regulations of the Chief shall be grounds for dismissal or for other appropriate disciplinary action.

Sec. 5.12 Fire Department.

The Fire Department shall be responsible for the protection of life and property within the town from fire and for the enforcement of all laws, ordinances and regulations relating to fire prevention and fire safety.

Sec. 5.13 Fire Chief.

(a) Except as provided in Chapter IV, Section 3 of this Charter, the Mayor shall appoint and may remove subject to the General Statutes, as amended, a Fire Chief who shall appoint and may remove, subject to such rules and regulations as may be adopted pursuant to the merit system provisions of Chapter VII of this Charter, all other officers and employees of the Fire Department as may be necessary. The Chief shall exercise his or her powers and discharge his or her duties under the supervision of the Mayor.

(b) The Chief shall assign all members of the department to their respective posts, shifts, details and duties. The Chief shall make rules and regulations concerning the operation of the department and the conduct of all officers and employees thereof. The Chief shall be responsible for the efficiency, discipline and good conduct of the department and for the care and custody of all property used by the department. Disobedience to the lawful orders, rules and regulations of the Chief shall be grounds for dismissal or for other appropriate disciplinary action.

(c) The Mayor shall appoint and may remove subject to the rules and regulations adopted pursuant to the merit system provision of this Chapter VII of this Charter, the Fire Marshal in accord with this Charter. The Fire Chief shall assign the Fire Marshal his or her respective posts, shifts, details and duties. The Fire Department shall have responsibility for the fire inspections and shall cooperate with the Zoning Enforcement Officer and the Department of Health and Social Services in the enforcement of the housing and fire codes.

Sec. 5.14 Department of Development.

The Mayor shall appoint and may remove the Director of Development. The Director of Development shall coordinate insofar as possible the planning and zoning activities, the renewal activities, and the capital planning activities of the town with the view of conserving desirable existing values and achieving economically, socially, and aesthetically desirable development in the town. It shall be a special duty to be aware of development opportunities arising from federal and state programs and to propose programs for the use of these opportunities in East Hartford. It shall be a further task to assemble and convey to representatives of business, industry, and land development interests' information for their East Hartford development decisions. The Director shall appoint and may remove, subject to such rules and regulations as may be adopted pursuant to the merit system provisions of Chapter VII of this Charter, such assistants and employees as may be necessary. He or she The Director shall exercise his or her powers and discharge his or her duties under the supervision of the Mayor.
Sec. 5.15 Planning and Zoning Commission.

Upon the adoption of an appropriate ordinance, there shall be a combined Planning and Zoning Commission and the present separate commissions for these purposes shall be terminated.

Sec. 5.16 Department of Health and Social Services.

The Department of Health and Social Services shall be responsible for the administration of the public health and social service programs of the town. The Director of Health shall be the Director of Health and Social Services. The Mayor shall appoint and may remove the Director of Health in accordance with state law. The Director of Health and Social Services shall have all the powers and duties relating to the poor and defective and dependent persons vested by law in the selectmen of towns and shall also be director of public assistance. Further, the Director shall be responsible for the preservation and promotion of the public health and shall perform such functions and shall have such powers and duties as are imposed by law on directors of health and such other powers and duties as the council may prescribe. Subject to the General Statutes and in accordance with the merit system provided under Chapter VII of this charter, the Director may appoint and may remove assistants and employees.

Sec. 5.17 Director of Libraries.

(a) The Director of Libraries shall administer and coordinate the affairs of town libraries under the general supervision of the Mayor. Upon the vacancy of the Director of Libraries by the person serving in such position on July 1, 2004, and whenever thereafter there is a vacancy in such position, the Mayor shall appoint and may remove the Director. He or she shall be responsible for the development of library resources and library services to the town. He or she shall appoint and may remove, in accord with this Charter, assistants, librarians and other employees in the town libraries.

(b) The Town Council may, by ordinance, create or abolish the Commission on Culture and Fine Arts, which will act as a library board. The Board shall have the powers as established by ordinance and as set forth herein.

(c) The Commission Library Board shall from time to time confer with the Director of Libraries with respect to: the use of the town’s public library facilities; the Director of Libraries’ annual proposed budget for library services; the selection and acquisition of materials; the development, implementation and alteration of programs; and capital planning. The Commission Library Board shall confer with the Director of Libraries with respect to the acquisition and selection of library materials and composition of collections.

(d) The Commission Library Board and Director of Libraries shall collaborate on the proposed annual budget prior to submitting to the Mayor and shall have input to the evaluation of the facility, its services and the director position and shall prepare an annual report on the state of the libraries.

Sec. 5.18 Department of Parks and Recreation.
The Department of Parks and Recreation shall have custody over and develop and maintain the parks, playgrounds, and other recreation facilities of the town and shall develop and provide the recreation programs and services deemed needed in the town, and shall have such other powers and duties as the Town Council may prescribe.

Sec. 5.19 Director of Parks and Recreation.

The Mayor shall appoint and may remove a Director of Parks and Recreation who shall be responsible for the efficiency, discipline and good conduct of the department and who, in accordance with such rules and regulations as may be adopted pursuant to the merit system provisions contained in Chapter VII of this Charter, shall appoint and may remove such deputies, assistants, and employees as may be deemed necessary and shall prescribe their duties. He or she shall exercise his or her powers and discharge his or her duties under the supervision of the Mayor. The Director shall organize the work of the department in such manner as to deem most economical and efficient.

Sec. 5.20 Department of Inspections and Permits.

The Department of Inspections and Permits shall have responsibility for the enforcement of all state and local laws, codes, regulations, and ordinances governing land use, the construction, alteration, or repair of, or the making of additions to, buildings or other structures, and for the enforcement of the subdivision regulations, making the necessary inspections and, upon compliance, issuing the appropriate permits. The head of the department, or a duly appointed designee, shall be the Zoning Enforcement Officer. The department shall have responsibility for the sidewalk inspections performed by the town. The department shall cooperate with the Planning and Zoning Commission and the Director of Development and shall have responsibility for proposing improvements in the codes and ordinances it enforces and in the methods of enforcement. The department shall have such other responsibilities as the Council may prescribe.

Sec. 5.21 Director of Inspections and Permits.

The Mayor shall appoint and may remove the Director of Inspections and Permits. The Director of the department shall be responsible for the efficiency, discipline, and good conduct of the department and shall exercise his or her powers and discharge his or her duties under the supervision of the Mayor. The Director shall appoint and may remove in accord with this Charter such deputies, assistants and employees as may be deemed necessary and shall prescribe their duties. The Director may call on law enforcement officers, prosecutors and the Corporation Counsel for assistance in enforcement of the laws and regulations under his or her charge.

Sec. 5.22 Department of Youth Services.

(a) The Department of Youth Services shall be responsible for informing, educating and counseling the youth of East Hartford with regard to social issues. The Department shall also coordinate all activities of the various Town Departments involving youth activities and problems and train department personnel in handling youth problems.
The Mayor shall appoint and may remove the Director of Youth Services. The Director of Youth Services shall administer the office and coordinate youth services under the supervision of the Mayor. The Director shall appoint and may remove, in accord with this Charter, employees of the Department.

**Sec. 5.23 Department of Information Technology**

(a) The Department of Information Technology shall be responsible for providing infrastructure, governance and functional support in all areas of information technology strategies and initiatives for the Town of East Hartford.

(b) Director of Information Technology. The Mayor shall appoint and may remove the Director of Information Technology who shall be the town’s Chief Information Officer. The Director of Information Technology shall administer the office and coordinate information technology under the supervision of the Mayor. The Director shall appoint and may remove, in accord with this Charter, assistants and employees of the Department.

**Sec. 5.243 Board of Zoning Appeals.**

There shall be a Zoning Board of Appeals with the members and alternates appointed by the Mayor, with the consent of Council, in accord with the General Statutes and ordinances of the town. It shall have the powers, duties and responsibilities prescribed by the statutes and ordinances.

**Sec. 5.254 Official Bonds.**

The Mayor, Town Clerk, Director of Finance, and agent of the town deposit fund, Tax Collector, Director of Public Works, Director of Inspections and Permits, and such other officers and employees as may be required to do so by the Council shall, before entering on their respective official duties, execute to the town, in the form prescribed by the Council and approved by the Corporation Counsel, and file with the Town Clerk, a surety company bond in a penal sum to be fixed by the Council, conditioned upon honesty and/or the faithful performance of such official duties. Nothing herein shall be construed to prevent the Council, if it deems it to be in the best interests of the town, from prescribing a name schedule bond, schedule position bond or blanket bond, or from prescribing which departments, offices, agencies, boards or commissions shall be covered by a specific type of the aforementioned bonds. Premiums for such bonds shall be paid by the town.

**Sec. 5.265 Salaries Compensation.**

Salaries Compensation of all directors and other officers and all employees in the classified service of the town shall be determined by the Council, in conformity, with a systematic pay plan for the position involved, upon recommendation of the Mayor, provided nothing herein shall be construed to limit the power of the Board of Education to fix the compensation of employees of the school system. As used in this section, compensation includes salaries, health and retirement benefits, vacation, other leave and other benefits provided to directors, officers and employees.

**Sec. 5.276 Political Activity.**

No person holding a full time appointed position in the non-classified service of the town shall be required to make any contribution to the campaign funds of any political party or candidate for public office nor shall he or she be required to take any part in the management, affairs or campaign of any political party.
Chapter VI. Finance and Taxation

Sec. 6.1 General Form of Budget Presentation.

The town shall continue to operate on the Uniform Fiscal Year. The Mayor shall require each department, office or agency of the town supported wholly or in part by, town funds, or for which a specific town appropriation is made, including the Board of Education, to set forth, in narrative or such other form as the Mayor may prescribe, a program or programs showing services, activities and work accomplished during the current year and to be accomplished during the ensuing year.

Sec. 6.2 Departmental Estimates.

The Mayor shall compile preliminary estimates for the annual budget. The head of each department, office or agency of the town as described in section 6.1 of this Chapter, including the Board of Education, shall, no later than January 5th of each year, file with the Mayor on forms prescribed and provided by him or her a detailed estimate of the expenditures to be made by the department, office or agency and the revenue other than tax revenues, to be collected thereby in the ensuing fiscal year and such other information as may be required by the Council or the Mayor.

Sec. 6.3 Duties of the Mayor on the Budget.

Not later than February 23rd of each year the Mayor shall present to the Council the next fiscal year’s budget consisting of:

(a) A budget message outlining the financial policy of the town government and describing in connection therewith the important features of the budget proposal indicating any major changes from the current year in financial policies, expenditures and revenues together with the reasons for such changes, and containing a clear general summary of its contents;

(b) Estimates of revenue, presenting in parallel columns the itemized receipts collected in the last completed fiscal year, the receipts collected during the current fiscal year prior to the time of preparing the estimates, total receipts estimated to be collected during the current fiscal year, estimates of the receipts, other than from the property tax, to be collected in the ensuing fiscal year, and an estimate of available surplus;

(c) Itemized estimates of expenditures, presenting in parallel columns the actual expenditures for each department, office, agency or activity of the last completed fiscal year and for the current fiscal year prior to the time of preparing the estimates, total expenditures as estimated for the current fiscal year, and the Mayor's recommendations of the amounts, to be appropriated for the ensuing fiscal year for all items, and such other information as may be required by the Council. The Mayor shall present reasons for the recommendations. The Board of Education shall have the same duties and follow the same form and procedure with respect to the budget of the Board of Education as required by the Mayor in Section 2 of this Chapter for other departmental estimates. Estimates of the costs of capital programs shall be submitted by each department, office or agency annually in the form and manner prescribed by the Mayor. The Mayor shall recommend to the Council those capital projects to be undertaken during the ensuing fiscal year and the method financing the same. Those financed from certified unappropriated surplus and
current revenue shall be unlimited in amount.

**Sec. 6.4 Duties of the Council on the Budget.**

(a) The Council shall hold one or more public hearings not later than March 11th at which any elector or taxpayer may have an opportunity to be heard regarding appropriations for the ensuing fiscal year. Following receipt of the estimates from the Mayor and the Board of Education, the Council shall cause sufficient copies of said estimates to be made available for general distribution in the office of the Town Clerk and, at least five days prior to the aforementioned public hearing, the Council shall cause to be published in a newspaper having circulation in the town a notice of such public hearing and a summary of said proposed budget estimates showing anticipated revenues by major sources, and proposed expenditures by functions or departments in the same columnar form as prescribed for budget estimates in section 3 of this Chapter, and shall also show the amount to be raised by taxation.

(b) Subject to the provisions of Section 10, Chapter III of this Charter, within ten days after holding the final such public hearing the Council shall adopt a budget and file the same with the Town Clerk. At the time when the Council shall finally adopt the budget, it shall also fix the tax rate in mills which shall be levied on the taxable property in the town for the ensuing fiscal year.

(c) Should the Council fail to adopt a budget within the specified ten days, the budget as presented by the Mayor in accordance with the provisions of Section 3 of this Chapter shall be deemed to have been finally adopted by said Council. The tax rate shall forthwith be fixed by the Mayor and thereafter expenditures shall be made in accordance with the budget so adopted. For the purposes of the General Statutes, as amended, the Council shall be deemed to be the budget making authority and the legislative body of the town and shall have all the powers and duties contained in said General Statutes for the creation of a "Reserve Fund for Capital and Nonrecurring Expenditures."

(d) Within five days following the adoption of the budget by the Town Council, the Mayor may veto or reduce any item or items in the budget, whereupon the approved and/or reduced portion of the budget shall become effective unless the Town Council, by an affirmative vote of no less than six members, shall override the vetoed or reduced portion of the budget within five days after the Mayor’s veto. In the event of an override, the budget shall be effective as adopted by the Town Council. If the override fails, then the budget as presented by the Mayor in accordance with Section 6.3 shall be the adopted budget for the next fiscal year.

(e) Notwithstanding any other provision of this Charter, the Town Council may, subsequent to the adoption of the budget but prior to the beginning of the next fiscal year, amend the tax rate downward if additional revenues are committed to the town’s budget for the next fiscal year. Such amended budget shall not be subject to budget referendum.

**Sec. 6.5 Budget Referendum**

(a) A referendum on the annual town budget shall be called by the Town Council if the Town Clerk certifies that a petition requesting such referendum is: (1) on a form as prescribed by the Town Clerk that is in accordance with State law and as required in subsection (c) of this section; (2) filed with the Town Clerk within fifteen days of the final approval of the town budget; and (3) signed by qualified electors in a number of not less than fifteen percent of the total number of
electors in the town determined by the registrars of voters to be eligible to vote in the state or municipal election immediately preceding the vote on the annual town budget. The Town Clerk shall issue such certification or a determination that the petition does not comply with the provisions of this section within five days of the submission of such petition to the Town Clerk. If the Town Clerk issues such certification, the Town Council shall hold a meeting within four days of the issuance of the certification and call for a referendum on the annual town budget to be held not less than twenty days nor more than twenty-seven days from the date of such Town Council meeting.

(b) If the majority of the votes at the referendum are in the affirmative and the total number of votes cast at the referendum are equal to at least twenty percent of the total number of electors in the town determined by the registrars of voters to be eligible to vote in the state or municipal election immediately preceding the vote on the annual town budget, the Town Council shall adopt a new budget in accordance with the results of such referendum and such budget shall be the annual town budget for the next fiscal year. No further referendum shall be permitted after the adoption of a new budget by the Town Council. If the referendum fails, the budget adopted pursuant to Section 6.4 of this Charter shall become the budget for the next fiscal year.

(c) The petition for referendum on the annual town budget shall be of the following form and shall be approved by the Town Clerk in accordance with state law prior to circulation:

WARNING: ALL SIGNATURES SHALL BE IN INK

We, the undersigned electors of the Town of East Hartford, hereby present this petition requesting that the following question be referred to the voters at a referendum: “Shall the town council adopt a new annual town budget that is (insert the word “less” or “more”) than the annual town budget adopted in accordance with Section 6.4 of the Town Charter on (date).” We certify that we are electors of the Town of East Hartford, residing at the addresses set opposite our names and that we have not signed this petition more than once.

SIGNATURE PRINTED NAME STREET ADDRESS

(d) Each petition page shall be signed by the circulator of such page and such circulator shall attest and state under penalties of false statement that each person whose name appears on the petition page has signed the same in the circulator’s presence and is known to the circulator or has satisfactorily identified himself or herself to the circulator.

Sec. 6.6 Emergency Appropriations.

For the purpose of meeting a public emergency threatening the lives, health or property of citizens, emergency appropriations may be made upon the recommendation of the Mayor and by a vote of not less than two-thirds of the entire membership of the Council, provided a public hearing, at which any elector or taxpayer of the town shall have an opportunity to be heard, shall be held prior to making such appropriation, notice of which hearing shall be given in a newspaper having circulation in the town not more than ten nor less than five days prior to such hearing. Such hearing and notice of hearing may be waived if the Council, by at least two-thirds of its entire membership, shall decide that a delay in making the emergency appropriation would
jeopardize the lives, health or property of its citizens. In the absence of an available unappropriated and unencumbered general fund cash balance to meet such appropriation, additional means of financing shall be provided in such manner, consistent with the provisions of the General Statutes and of this Charter, as may be determined by the Council.

Sec. 6.7 Tax Bills.

It shall be the duty of the Tax Collector to mail to each taxpayer, at least seven days before the date when taxes are due and payable, a tax bill prepared and signed by the Director of Finance as rate maker from rate bills signed by the Chairman of the Council in accord with the General Statutes.

Sec. 6.8 Assessment and Collection of Taxes.

Except as specifically provided in this Charter, the assessment of property for taxation and the collection of taxes shall be carried on as provided in the General Statutes of the state.

Sec. 6.9 Expenditures and Accounting.

(a) No purchase shall be made by any department, board, commission, or officer of the town other than the Board of Education, the libraries, and the Probate Court, except through the Purchasing Agent, provided that petty cash funds may be established and maintained by the Director of Finance with the approval of the Mayor, from which funds purchases or contractual service payments in modest amounts may be made, with records kept of the amount, purpose, and payee of each item as a basis for restoration of the funds. The Director of Finance shall record the amount of authorized purchases and contracts for future purchases as encumbrances against the appropriation from which they are to be paid.

(b) No voucher, claim or charge against the town shall be paid until the same has been audited by the Director of Finance or his or her agent and approved by him or her for the correctness and validity. Checks shall be drawn by the Director of Finance for the payment of approved claims which shall be valid only when countersigned by the Treasurer. In the absence or inability to act of either the Director of Finance or Treasurer with respect to the above duty, the Mayor shall be authorized to substitute temporarily for either but not both of them.

(c) The Director of Finance shall prescribe the time at which and the manner in which persons receiving money on account of the town shall pay the same to the Town Treasurer.

(d) The several departments, commissions, officers and boards of the town shall not involve the town in any obligation to spend money for any purpose in excess of the amount appropriated therefore until the matter has been approved by the Council and each order drawn upon the Treasurer shall state the department, commission, board or officer and the appropriation against which it is to be charged. When any department, commission, board or officer shall desire to secure a transfer of funds in its or his or her appropriation from funds set apart for one specific purpose to another, before incurring any expenditure therefore, such department, commission, board or officer, with the approval of the Director of Finance, shall make application to the Mayor whose duty it shall be to examine into the matter, and upon approval of the Mayor such transfer may be made and shall be reported to the Council.
(c) Upon the request of the Mayor, but only within the last three months of the fiscal year, the Council may by resolution transfer any unencumbered appropriation, balance or portion thereof from one department, commission, board or office to another. No transfer shall be made from any appropriations for debt service and other statutory charges.

(f) Additional appropriations over and above the total budget may be made from time to time by resolution of the Council, upon recommendation of the Mayor and certification from the Director of Finance that there is available an unappropriated and unencumbered general fund cash balance to meet such appropriations.

(g) Appropriations for construction or for other permanent improvement, from whatever source derived, shall not lapse until the purpose for which the appropriation was made shall have been accomplished or abandoned, provided any such project shall be deemed to have been abandoned if three fiscal years shall elapse without any expenditure from or encumbrance of the appropriation therefore. Any portion of an annual appropriation remaining unexpended and unencumbered at the close of the budget year shall lapse.

(h) Every payment made in violation of the provisions of this Charter shall be deemed illegal and every official authorizing or making such payment or taking part therein and every person receiving such payment of any thereof shall be jointly and severally liable to the town for the full amount so paid or received. If any officer or employee of the town shall knowingly incur any obligation or shall authorize or make any expenditure in violation of the provisions of this Charter or take any part therein, such action shall be cause for removal.

Sec. 6.10 Borrowing.

The town shall have the power to incur indebtedness by issuing its bonds or notes as provided by General Statutes subject to the limitations thereof and the provisions of this section. The issuance of bonds and notes shall be authorized by resolution of the Council adopted in the same manner as provided in this Charter for the adoption of ordinances and shall include a referendum.
Chapter VII. Merit System

Sec. 7.1 Merit System Established.

All officers and employees in the classified service of the town as described in Section 2 below shall be appointed or promoted on the basis of merit and in conformity with recognized principles of public personnel administration. The merit system shall be administered under the supervision of the Mayor by the Director of Human Resources. Until personnel policies have been adopted under this Chapter the ordinances presently in effect shall be operative.

Sec. 7.2 The Classified Service.

(a) The classified service shall include all appointees to all positions now or hereafter created except the following: Elective officers and persons appointed to fill vacancies in elective offices; members of the boards and commissions; officers appointed by the Council; employees of the Board of Education; the Chief Administrative Officer; the Director of Information Technology; the Director of Finance; the Director of Human Resources; the Director of Development; the Corporation Counsel and any part time assistant; the Town Clerk; the Director of Inspections and Permits; the Director of Public Works; the Director of Parks and Recreation; the Director of Youth Services; the Director of Libraries; the Director of Health and Social Services; and an assistant and a personal secretary to the Mayor; persons employed in a professional capacity to make or conduct a temporary and special inquiry, study or investigation; the Judge and any personnel of the Probate Court; and persons employed for a temporary period not exceeding three months.

(b) The duty of the Mayor to cause to be prepared a statement of the duties and responsibilities of each position in the classified service and of the minimum qualifications for appointment to such positions. These statements shall comprise the classification plan of the town, which shall become effective upon approval by resolution of the Council and which may be amended, upon recommendation of the Mayor, by resolution of the Council. New or additional positions in the classified service may be created and changes in the duties and responsibilities of existing positions may be made, by resolution of the Council upon the recommendation of the Mayor.

(c) A pay plan for all positions in the classified service shall be similarly prepared, adopted and amended.

(d) No later than July 1, 1968 the Mayor shall also cause to have prepared a set of personnel rules which shall provide, among other things, for the method of holding competitive examinations, administration of the classification plan, and probationary periods of employment, hours of work, vacations, sick leaves and other leaves of absence, removals, and such other rules as may be necessary to provide an adequate and systematic procedure for the handling of the personnel affairs of the town. Such rules and any amendments thereto shall be effective upon being filed by the Mayor with the Town Clerk and the Personnel Appeals Board. Copies of such rules and any amendments thereto shall be distributed to all members of the classified service.

(c) Any member of the classified service may be removed only for the good of the service and any officer desiring to remove, or otherwise discipline, an employee shall notify the employee in writing of the reasons for the proposed removal or other disciplinary action. The employee charged may request a hearing before the Director of Human Resources, who shall within ten days grant such hearing. The Director of Human Resources Personnel Appeals Board, which shall within ten days grant such hearing. The Personnel Appeals Board shall make a public finding as
to whether or not the charges are true and as to whether they constitute grounds for removal. The final action in the matter, subject to any statutory rights of the employee, shall be made by the officer having powers of appointment and removal.

Sec. 7.3 Political Activity.

No person holding a position in the classified service of the town shall be required to make any contribution to the campaign funds of any political party or candidate for public office or take any part in the management, affairs, or campaign of any political party further than in the exercise of his or her rights as a citizen, to register as a member of a political party, to express any opinion and to vote. Violation by any such person of the provisions of this section shall be grounds for removal.

Sec. 7.4 Personnel Appeals Board.

(a) There shall be a Personnel Appeals Board, the number of members and terms of which shall be determined by ordinance. The Mayor shall appoint one-third of the members and the selection of the remainder shall be determined by ordinance.

(b) When an employee brings a matter to the Board, the Board shall have the power to require officers and employees of the town to appear and give testimony and present evidence and may hear testimony from other sources.

(c) The Board shall seek to assure that the employment system of the town is fair and equitable and serves the interests of the town while respecting the proper claims of the employees. The Board shall make findings and recommendations in individual cases brought before it and may make recommendations to the council or to the mayor for improvements in the employment system.
Chapter VIII. Initiative and Referendum

Sec. 8.1 Initiative, Power and Scope.

The electors shall have the power to propose to the Council any ordinance or other measure, in accordance with this Chapter, except an ordinance or resolution appointing or removing officials, specifying the compensation or hours of work of officials or employees.

Sec. 8.2 Initiative, Petition Procedure.

If the Council fails to adopt such ordinance or measure within sixty days after a petition making such a proposal has been filed with the Town Clerk, the electors may adopt or reject the same at the next regular election, provided such petition shall be substantially in the form prescribed in Section 7 of this Chapter, and shall be in ink or indelible pencil, signed by not less than fifteen per cent of the electors as determined by the last completed registry list. The Town Clerk shall determine the sufficiency of the petition and, if said petition is found to be sufficient, shall certify it to the council within ten business days after receipt of the petition. No signature on such petition shall be valid unless it has been obtained within ninety days of the filing of the petition. There should be publication after the Town Council decides to submit for determination by the voters, not more than thirty days and not less than fifteen days before the date set for said referendum.

Sec. 8.3 Referendum, Power and Scope.

The Town Council may, at its discretion, and by a majority vote, submit to the voters' local questions for their approval at a regular or special election. Prior to the taking of such action by the Town Council, the Council shall hold a public hearing on the matter or matters proposed and the date, time, place, and subject of the public hearing shall be specified in a formal resolution of the Town Council. This section shall apply to bonding questions. There should be publication after the Town Council decides to submit for determination by the voters, not more than thirty days and not less than fifteen days before the date set for said referendum.

The electors shall have the power to approve or reject at a referendum as herein provided any ordinance or other measure passed by the Council except the following:

(a) An ordinance or resolution appointing or removing officials, or specifying the compensation or hours of work of officials or employees;

(b) An ordinance authorizing the issuance of bonds or notes which ordinance shall be subject to referendum only in accordance with Chapter VI, Section 9 of this Charter;

(c) The town budget or substitute town budget;

(d) The resolution establishing the tax rate, which resolution shall not be subject to referendum.

Sec. 8.4 Referendum, Petition Procedures, Suspension of Ordinance

Within thirty days after the enactment by the Council of any ordinance or other measure which is
subject to referendum, a petition substantially in the form prescribed in Section 7 of this Chapter, and signed in ink or indelible pencil by not less than fifteen per cent of the electors as determined by the last compiled registry list may be filed with the Town Clerk requesting that any such ordinance or other measure be either repealed or submitted to a vote of the electors. The Town Clerk shall determine the sufficiency of the petition and, if said petition is found to be sufficient, shall so certify to the Council with ten business days after receipt of the petition. If the Council fails to repeal such ordinance or other measure, the question shall be submitted to a referendum of the electors of the town conducted in accordance with the relevant General Statutes, at the next regular election following the date on which the Town Council takes its action. Upon the filing of a sufficient petition, the ordinance or measure shall remain without effect until the electors vote on the question as above provided.

Sec. 8.5 Initiative, Referendum Vote Required.

Any question placed before the voters under the procedures specified by this Chapter shall fail, unless approved by a majority of the electors voting thereon. If a vote to repeal fails, the ordinance or measure as passed by the Council shall become effective immediately.

Sec. 8.6 Initiative and Referendum.

The form of petition for initiative or referendum shall be as follows:

WARNING: ALL SIGNATURES SHALL BE IN INK OR INDELIBLE PENCIL.

We, the undersigned electors of the Town of East Hartford, hereby present this petition (here insert the word "initiating" or the words "requesting the repeal of") the following ordinance (measure) (Here insert the text of the ordinance or measure) and we certify that we are electors of the Town of East Hartford residing at the addresses set opposite our names and that we have not signed this petition more than once.

Name   Address

Sec. 8.7 Form of Question.

The form of question for any ordinance or measure placed on the voting machines in accordance with the initiative and referendum provisions of this Chapter shall be as follows: Are you in favor of the ordinance (measure) or proposed ordinance (proposed measure) relating to (here insert brief description of the ordinance or measure and its intent)?

Sec. 8.8

The provisions of this section do not apply to charter adoption, revision or amendment which is prescribed by the Home Rule Act.
Chapter IX. Transition and Miscellaneous Provisions

Sec. 9.1 Transfer of Powers.

(a) The powers which are conferred and the duties which are imposed upon any commission, board, department or office under the General Statutes or any ordinance or regulation in force at the time this Charter shall take effect, if such commission, board, department or office is abolished by this Charter, shall be thereafter exercised and discharged by the commission, board, department or office upon which are imposed corresponding or like functions, powers, and duties under the provisions of this Charter.

(b) All commissions, boards, departments or offices abolished by this Charter, whether elective or appointive shall continue in the performance of their duties until provision shall have been made for the discontinuance of such commissions, boards, departments or offices and the performance of their duties by other commissions, boards, departments or offices created under this Charter and until the town shall have notified the members of such commissions, boards, departments or offices as are abolished by this Charter that their successors have been qualified.

(c) All appointive powers now or hereafter conferred by the General Statutes upon Boards of Selectmen shall be exercised by the Council unless otherwise specifically provided in this Charter. The powers of the Board of Selectmen in the Town of East Hartford, shall hereafter be limited to those set forth in the Constitution of the State of Connecticut, as amended.

Sec 9.2 Present Employees to Retain Positions.

All persons holding permanent positions in the service of the town on the effective date of this Charter (April 2, 1968), whose positions are included in the classified service by the terms of this Charter, shall immediately become members of the classified service and retain such positions until promoted, transferred, reduced in rank, or removed in accordance with the provisions of this Charter. All other employees of the town on the effective date of this Charter (April 2, 1968), whose positions are not abolished by the provisions of this Charter, shall retain such positions pending action by the Council or the appropriate officer charged by this Charter with powers of appointment and removal. Any provisions of law in force at the time this Charter shall take effect, and not inconsistent with the provisions of this Charter, in relation to personnel, appointment, ranks, grades, tenure or office, promotions, removal, pension and retirement rights, civil rights or any other rights and privileges of employees of the town, or any office, department or agency thereof shall continue in effect, until or unless amended or repealed in accordance with the provisions of this Charter.

Sec. 9.3 Conflict of Interests.

The Town Council shall adopt a conflict of interest ordinance regarding activities of any elected or appointed official or any employee of the town within the classified service as outlined in Chapter VII of this Charter with appurtenant penalties for the violation thereof.
Sec. 9.4 Transfer of Records and Property.

All records, property and equipment whatsoever of any commission, board, department or office or part thereof, all the powers and duties of which are assigned to any other commission, board, department or office by this Charter, shall be transferred and delivered intact to the commission, board, department or office to which such powers and duties are so assigned. If part of the powers and duties of any commission, board, department or office or part thereof are by this Charter assigned to another commission, board, department or office, all records, property and equipment relating exclusively thereto shall be transferred and delivered intact to the commission, board, department or office to which such powers and duties are so assigned.

Sec. 9.5 Legal Proceedings.

No action or proceeding, civil or criminal, pending on the effective date of this Charter (April 2, 1968) brought by or against the town or any commission, board, department or office thereof, shall be affected or abated by the adoption of this Charter or by anything herein contained; but all such actions or proceedings may be continued notwithstanding that functions, powers and duties of any commission, board, department or office party thereto may, by or under this charter, be assigned or transferred to another commission, board, department or office, but in that event the same may be prosecuted or defendened by the head of the commission, board, department or office to which such functions, powers and duties have been assigned or transferred by or under this Charter.

Sec. 9.6 Existing Laws and Ordinances.

(a) All general laws of the State of Connecticut applicable to the town and all ordinances of the town shall continue in full force and effect, except insofar as they are inconsistent with the provisions of this Charter.

(b) Upon the adoption of this Charter all provisions of special acts relating to East Hartford and now in effect which are in conflict with this Charter shall cease to apply and all provisions of such acts not in conflict with this Charter shall continue in effect.

Sec. 9.7 Amendment of Charter.

This Charter may be amended in the manner prescribed by law.

Sec. 9.8 Saving Clause.

If any section or part of any section of this Charter shall be held invalid by a court of competent jurisdiction, such holding shall not affect the remainder of this Charter nor the context in which said section or part thereof so held invalid may appear, except to the extent that an entire section or part of a section may be inseparably connected in meaning and effect with the section or part of a section to which such holding shall directly apply.
Sec. 9.9 Effective Date.

The Charter will be in effect from the date of adoption for purposes of conducting a special election and shall be fully effective on April 2, 1968.

Sec. 9.10 Provisions for Special Election.

A meeting of the electors of the Town of East Hartford for the election to municipal offices shall be held on April 2, 1968. At such meeting there shall be elected a Mayor, Treasurer, and nine members of the Town Council of whom not more than six may be of the same political party, three Selectmen and seven Constables. They shall take office from the date of election, and the aforesaid persons shall hold office until their successors qualify.